

## A Review Of Municipal Solid Waste Landfill Fees In Accordance With The Illinois Environmental Protection Act

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- We will do our best to answer questions at the end of the program and will publish a list of questions and answers from the program on the <a href="https://www.ilcswma.org">www.ilcswma.org</a> web site.
- A link to a recording of this program will be sent to you following its conclusion and will also be available on the ILCSWMA web site.

## What is ILCSWMA?

The Illinois Counties Solid Waste Management Association is professional association of local level solid waste professionals throughout the state of Illinois.

ILCSWMA represents areas of solid waste, including waste collection, process & disposing, recycling & waste prevention, regulation & enforcement, information & education.

ILCSWMA provides our members with legislative updates, regional meetings, quarterly newsletters and an annual conference (October 29 – 30, 2020 at beautiful Starved Rock State Park).

To learn more visit our website www.ilcswma.org

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We are offering a new members a rate of \$50. If your organization (full or affiliate) has not been a member for at least the past three years, you are also eligible to join for this reduced rate.



Full Membership is regularly \$100 Annually

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### A Review Of Municipal Solid Waste Landfill Fees In Accordance With The Illinois Environmental Protection Act



James Jennings, Manager, Illinois EPA Waste Reduction and Compliance Section



Walter Willis, Executive Director Solid Waste Agency of Lake County



Steve Schilling, Environmental Engineer, Deigan and Associates



Kerri Gale, Jackson County Health Department, ILCSWMA President



Pete Adrian, Solid Waste Agency of Lake County, ILCSWMA Vice President

### Illinois EPA Landfill Fee Reviews

JAMES JENNINGS

MANAGER, WASTE REDUCTION AND COMPLIANCE SECTION

#### Statutory and Regulatory Overview

- Landfills permitted to accept solid waste must remit to IEPA fees based on the volume of waste accepted during the calendar year
- Fees are tiered based on volume of waste accepted
- Most landfills pay the highest fee of \$2.22 per ton of waste accepted
- Fees are paid quarterly and accompanied by reports reflecting the volume of waste accepted

#### Material not subject to fees

- Non-waste
- Hazardous waste
- Pollution control waste
- Waste from an Agency-approved recycling or reuse process
- Specific waste streams for which the Agency has issued an exemption to the generator and receiving facility

#### IEPA Fee Reviews

- Intended to ensure compliance with the fee and recordkeeping provisions of the Illinois Environmental Protection Act and IEPA regulations
- IEPA staff visit regulated facilities and review a capture of illustrative gate tickets
- If irregularities are identified, IEPA seeks additional information from the facility
- Records are reviewed to determine whether fees appropriately remitted on wastes accepted at the facility
- If necessary, enforcement action undertaken in accordance with Section 31 of the Illinois Environmental Protection Act

### Questions

JAMES JENNINGS

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# IL Counties Solid Waste Management Association Webinar

- Topic: Review of Municipal Solid Waste Landfill Fees
- Presenter: Walter Willis, Executive Director, SWALCO
- February 24, 2020

# Pertinent Background Related to Payments per Section 22.15 of the Act

- 2009 Letter Sent to IEPA and IEPA's Response Letter
  - Concerned with fee payments under the Act, Ogle County, Will County and SWALCO send joint letter to IEPA asking questions to clarify what wastes are exempt under Section 22.15(k)
  - IEPA's response supports government belief that landfills appear to be improperly exempting waste from payment
  - Follow up by IEPA did not appear to alter the landfills' payment practices

# Pertinent Background Related to Payments per Section 22.15 of the Act

- Public Act 97-853, Task Force on Advancement of Materials Recycling
  - Rep. May introduced HB 4986 in 2012 to eliminate the exemptions in 22.15(k)
  - Bill was amended to create Task Force, could not overcome waste industry opposition to removing exemptions

### SWALCO's Audit on 2017 Calendar Year Payments

- Audit addressed all payments, both under the Act and Host Agreements
  - Significant underpayments based on Deigan's analysis, which looked at existing statutes and IEPA's 2009 letter which clarified IEPA's interpretation of 22.15(k) exemptions
  - IEPA's violation notices target unpaid fees (on general construction & demolition waste) and inadequate fee exemption records for the period 2016-2018
    - Countryside LF unpaid fees of \$503,180.512
    - Zion LF unpaid fees of \$254,185.56
  - SWALCO also believes that landfills are not properly exempting contaminated soils classified as "Non-Special Waste", and will be raising this issue with the 2 landfills
  - Next step for SWALCO is to wait for both landfills to collect more data and information regarding the VNs, and to then offer to enter into discussions prior to taking legal action

#### Questions

#### Contact Information:

■ Walter Willis, <u>wwillis@Swalco.org</u>

## SWALCO Landfill Audits Initial Request for Data



Initially requested three (3) weeks of records from the landfills. Offered to examine these records at their facilities.

"These records should include, at a minimum, the following:

- 1. Individual scale records for each delivery that requires a weight or volume measurements. This information should be in electronic format with a Microsoft Excel format preferred.
- 2. Truck manifests for any material entering the facility where a manifest is required and retained by the landfill.
- 3. Waste authorization documentation related to any material delivered to the facility where the facility requires analysis and/or pre-authorization for disposal/beneficial use at the facility.
- 4. Documentation that a given waste delivered during these weeks is exempt from Solid Waste Management Fees and/or Host Fees. This may include, but not be limited to, copies of an IEPA issued Beneficial Use Determination (BUD) or copies of a facility IEPA permit in the case of pollution control waste. "



### Methodology

- Joint on-site audit with IEPA.
- IEPA requested all tipping records from scale system.
- D&A examined records for 2017 (50,901 records for Countryside)
- Categorized material by type.
- Determined how the landfill accounted for the different types on SWM Fee reports and Host Fee reports.
- Result was clearer definition of the materials.



Our 22nd Year of Client Service! ~ 1998 to 2020

COMBINED Solid	Wasta Managament England S	ublida D		SW/SD	
COMBINED - Solid Waste Management Fee and Subtitle D  Management Fee - Quarterly Summary and Payment					
-					
Site Number: County:	0 970250003 Lake				
Site Name:	Countryside Landfill				
File Heading:	SWM Fees			For Agency Use Only	
		***************	*****************		
Section I - Cubic Ya	SOLID WASTE FEE				
	*			PAID	
Month	Cubic Yards Subject to Fee	Cubic Yards Exempt	Total Cubic Yards	Am't \$ 103, 611.	
1 October	0	0 /	0	Date Rec'd 1/22/15	
2 November	0	0	0	EPA Log# \$13/85	
3 December	0	0	0	Rec'd By	
Quarter Total	0	0	0		
Year Total	0		0		
0		***************************************		For Assess How Only	
Section II - Tons of	vvaste Received			For Agency Use Only	
Month	Tons	Tons	Total		
	Subject to Fee	Exempt	Tons	SUBTITLE D FEE	
1 October 2 November	19,136.170	18,139.350	37,275,520	PAID	
3 December	15,305.860	9,483.150	24,789.010	Am't s 11, 397, 28	
				Date Rec'd 1/22/15	
Quarter Total	51,805.840	41,605.690	93,411.530	PA Log#\$13185	
Year Total	51,805.840	41,605.690	93,411.530	File'd By	
Solid Waste Fee					
Cubic Yards**	0 X 0.95	\$0.00 \$103,611.68			
Tons*	51,805.840 x 2.00 Due this Quarter	\$103,611.68			
Adjustments		\$100,011.00	Total (a)	\$103,611.68	
Subtitle D Mana Cubic Yards**	gement Fee 0 x 0.101	\$0.00			
Tons*	51,805,840 × 0.22	\$11,397.28			
Subtitle D Mana		477,007.00			
Due This Quarte		\$11,397.28			
Adjustment	(s (+) or (+)		Total (b)	\$11,397.28	
AMOUNT DUE	WITH THIS REPORT	***************************************	Total (a) + Total (b)	\$115,008.96	
	Applied From 2016 Q2 & Q3 R	leports.		\$0.00	
	T PAID WITH THIS REPORT		***************************************	\$115,008.96	
Amount Carried	d Over to Next Quarter:			\$0.00	
I certify under penalty of	aw that this document and all attachmen	nis were prepared under my din	ection or supervision in acco	rdance with a	
system designed to assu	re that qualified personnel properly gath	er and evaluate the information	submitted. Based on my inc	quiry of the person	
or persons who manage the system, or linese persons directly responsible for galibering the information, the information submitted is, to the best of my knowledge and belief, true, accurate and complete. I am aware that there are significant penalties for submitting false information,					
			ant penalties for submitting	talse information,	
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Signature	-(1/1/2	Dat	e 8-Jan-18	-	
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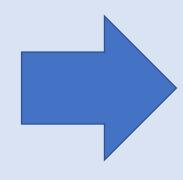
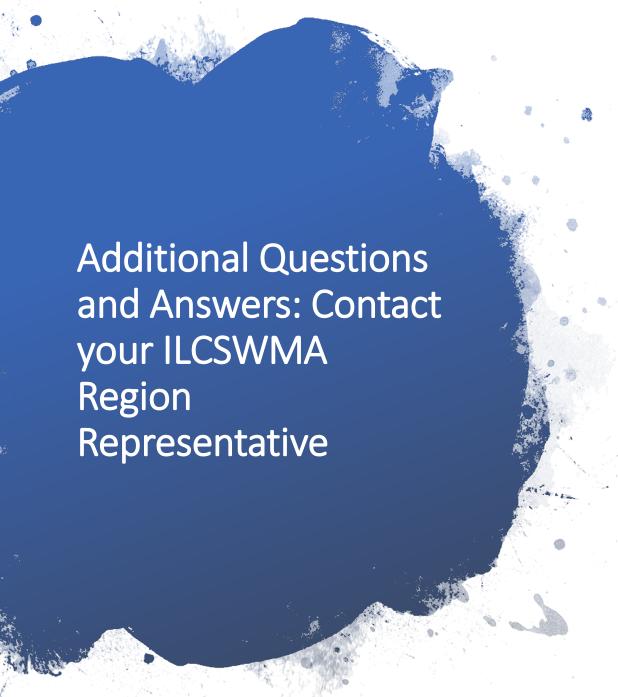


Table 5 - All Materials Input (Tipping Records)	
Countryside LF	

Row Labels	Sum of Tons
1000E	12.02
1000T	168,136.26
1000Y	0.02
1003L	1.22
1099T	14.68
2000T	17,181.11
2008T	159.80
7001T	29,548.44
7001Y	886.69
7003T	19.02
7006T	7,819.37
7012T	145.76
7015T	40,794.37
Asb Friable-Cubic Yards	166.59
Asb Friable-Each	0.39
Asb Friable-Tons	4,671.55
Asb Non Fri-Cubic Yards	72.25
Asb Non Fri-Each	0.33
Asb Non Fri-Tons	2,291.12
C&D Material-Tons	243.84
Cont Soil Sp. WTons	300.29
Daramend-Tons	68.43
Declass Soil-Each	12.90
Declass Soil-Tons	126,203.46
Declass Soil-Tons H2H 2 FT in Diameter	865.62
Declass Soil-Tons H2H for >3""""x3"	240.05
Declassified SPW-Cubic Yards	74.97
Declassified SPW-Each	19.99
Declassified SPW-Tons	15,227.84
DeclassifiedSPW-Tons	8.41
MSW-Load	210.35
MSW-Tons	235.61
Spwaste Solid Oth-Tons	110.56
Grand Total	415,781.31

Steven Schilling, P.E.

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Southern Rep: Andrea Yancey - <u>anyancey@co.madison.il.us</u>

(Counties covered: Alexander, Bond, Calhoun, Clay, Clinton, Crawford, Edwards, Effingham, Fayette, Franklin, Gallatin, Greene, Hamilton, Hardin, Jackson, Jasper, Jefferson, Jersey, Johnson, Lawrence, Macoupin, Madison, Marion, Massac, Monroe, Montgomery, Perry, Pope, Pulaski, Randolph, Richland, Saline, St. Clair, Union, Wabash, Washington, Wayne, White and Williamson)

Central Rep: Chad Braatz - chad.braatz@cityofmonmouth.com

(Counties covered: Adams, Brown, Cass, Champaign, Christian, Clark, Coles, Cumberland, DeWitt, Douglas, Edgar, Ford, Fulton, Hancock, Henderson, Henry, Iroquois, Knox, Livingston, Logan, Macon, Mason, McDonough, McLean, Menard, Mercer, Morgan, Moultrie, Peoria, Piatt, Pike, Rock Island, Sangamon, Schuyler, Scott, Shelby, Tazewell, Vermilion, Warren and Woodford)

Northern Rep: Paul Cooney — <u>pcooney@Oglecounty.org</u>

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- Kerri Gale <u>kerrig@jchdonline.org</u>
- Or, send your questions to <u>info@ilcswma.org</u>



- Please fill out the brief survey that will pop up after we sign off today.
- Dialogue on this topic will continue at our regional meetings in the coming months, so please join us.
- In the meantime please free to send questions to ILCSWMA via our regional representatives or at info@ilcswma.org
- We will do our best to answer your questions and publish them on the <u>ilcswma.org</u> web site as quickly as possible.
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- Thank your for joining us today.